

# WWTF Workshop October 28, 2025

LEWES BOARD OF PUBLIC WORKS

#### Agenda

Drivers for the Project How'd we get here? **Potential Options BPW Cost Comparison Customer Impact Factors Influencing Our Evaluation Next Steps Public Comments** Thank you

#### Drivers for the Project

#### **Environmental Risks**

- Facility located in floodplain; vulnerable to extreme weather, flooding, and climate change
- Positioned only 6 ft above sea level
- Rising sea levels increase risk projections show daily high-tide flooding by 2070

#### **Rising Costs**

- Increasing operations and maintenance expenses
- Annual percentage increases from Contracted Operator
- While the technology at BPW WWTF is effective, higher operational costs than other technologies

#### **Staffing Challenges**

- Limited contractor pool to operate MBR plant reduces competitiveness
- Difficulties attracting and retaining qualified operation personnel for this type of plant

### Drivers for the Project (Continued)

#### **Scale Limitations**

- Small customer base limits cost-sharing via rates
- Major expenses drive significant rate increases
- Seasonality of demand

#### **Regulatory & Compliance**

- Increasingly strict environmental regulations increase costs
- Significant reporting and monitoring requirements

### How'd we get here?

#### BPW held its first public meeting: March 31, 2022

- Contracted GHD in 2022 with Sussex County for WWTF study → results shared January 2023
- Ongoing dialogue through seven public workshops (2023–2025)

#### Sussex County approached BPW to discuss potential to tie into Wolfe Neck facility

- Sussex County is limited by spray irrigation at Wolfe Neck site
- Sussex County is at capacity and needs to build a new treatment facility

#### Summer 2023 – DNREC Phase 1 Archaeological Study, Wolfe Neck WWTF

- Phase 1 study conducted
- Results ruled out discharge to constructed wetlands and fixed-head forest irrigation.

#### BPW & Sussex County pursued a regional agreement with Rehoboth Beach (2024–2025)

- Proposed use of RB's ocean outfall and attended 10+ workshops on terms and finances
- RB Commissioners declined the regional agreement offer in Feb 2025
- Alternative options were then explored

## Options

6 Options	Key Description	Cost
1. Existing WWTF Hardening	Strengthen BPW plant against sea level rise, flooding, power loss, etc.	\$30.5 million
2a. Relocation & Spray Irrigation/ RIBS	Build new plant with spray irrigation or infiltration beds	>\$156 million
2b. Relocation & Use Existing Outfall	New plant, keep existing outfall	>\$114 million
2c. Relocation & New Ocean Outfall	New Plant with new ocean outfall	>186.5 million
3a. Send Flow to Sussex County & Canal Existing Outfall	Send wastewater to SC plant; return treated flows to existing Lewes outfall; decommission current plant	\$40 million
3b. Send Flow to Sussex County with Constructed Wetland & relocated canal outfall	Send wastewater to SC; decommission current plant	\$40 million capped

#### Draft Agreement : Send Flow to Sussex County

BPW and Sussex County have been meeting to work out options and negotiate a draft agreement.

BPW's wastewater flow will be pumped to Sussex County's Wolfe Neck facility.

Two Lewes BPW pump stations will be reconfigured to pump to Wolfe Neck facility. The pump stations will be operated and maintained by Sussex County.

Wolfe Neck Facility will be upgraded for tertiary treatment to treat 4.0 mgd of wastewater

Treated effluent will be polished through a constructed wetlands, with final discharge to the Lewes-Rehoboth canal.

### Draft Agreement: Send Flow to Sussex County

BPW Project Capital cost will be 20% of capital costs and are capped at \$40M, plus interest.

Project will be funded by a long-term municipal bond obtained by Sussex County

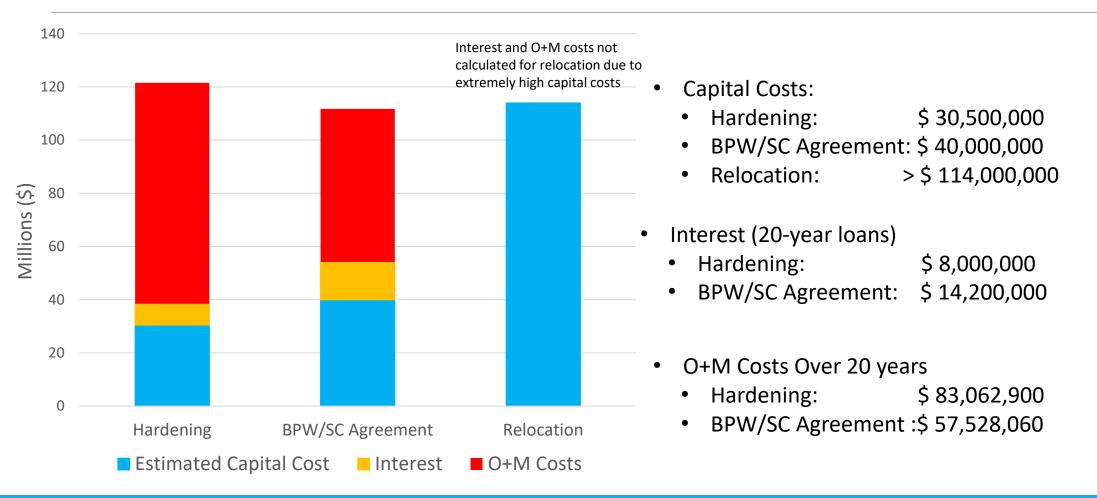
BPW will continue to own, operate and maintain the collection systems including piping, pump stations, and other relevant infrastructure.

BPW will continue to be the sole point for customer concerns, contact and billing.

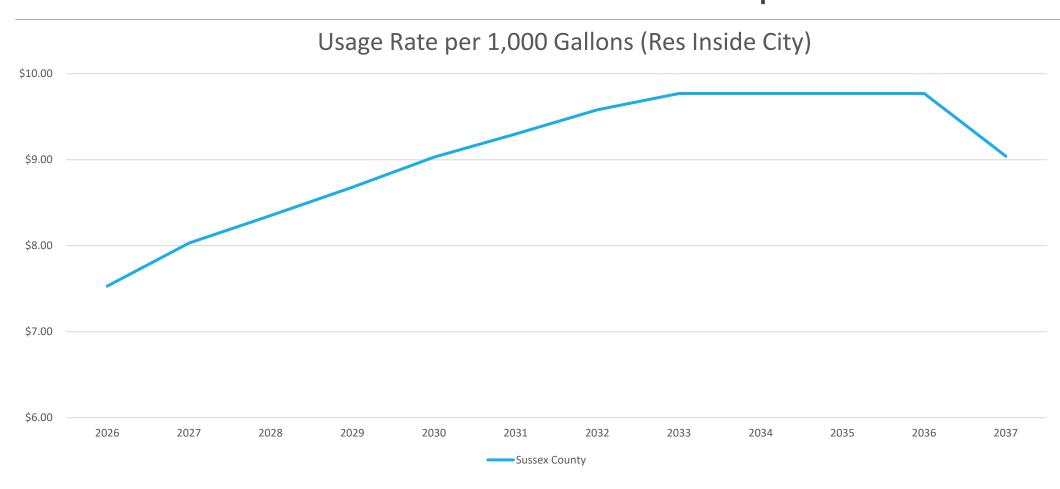
BPW will continue to be solely responsible for setting customer rates.

Sussex County will be responsible for the decommission of existing BPW plant and restoration of land to Greenfield Conditions.

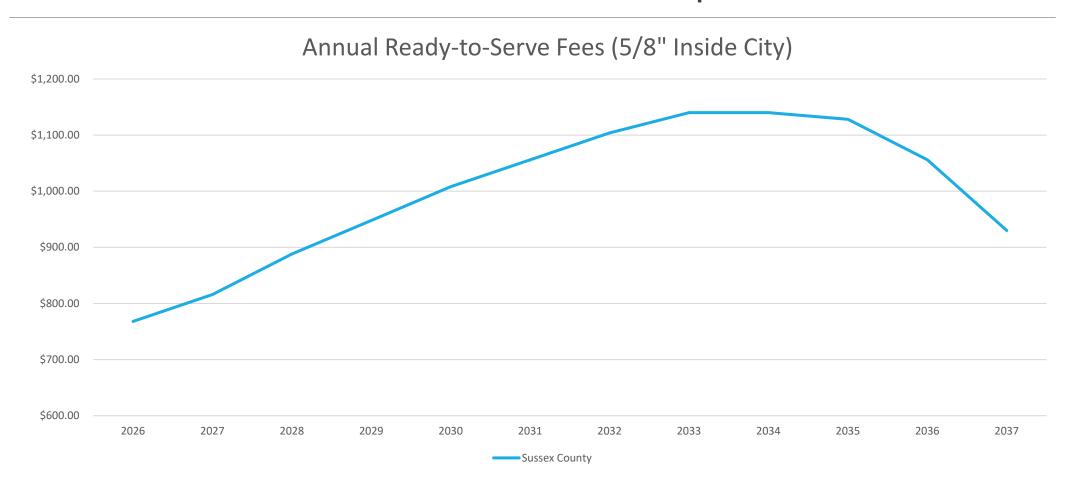
### BPW Cost Comparison: Capital + 20 years O+M



### BPW Residential Customer Impact

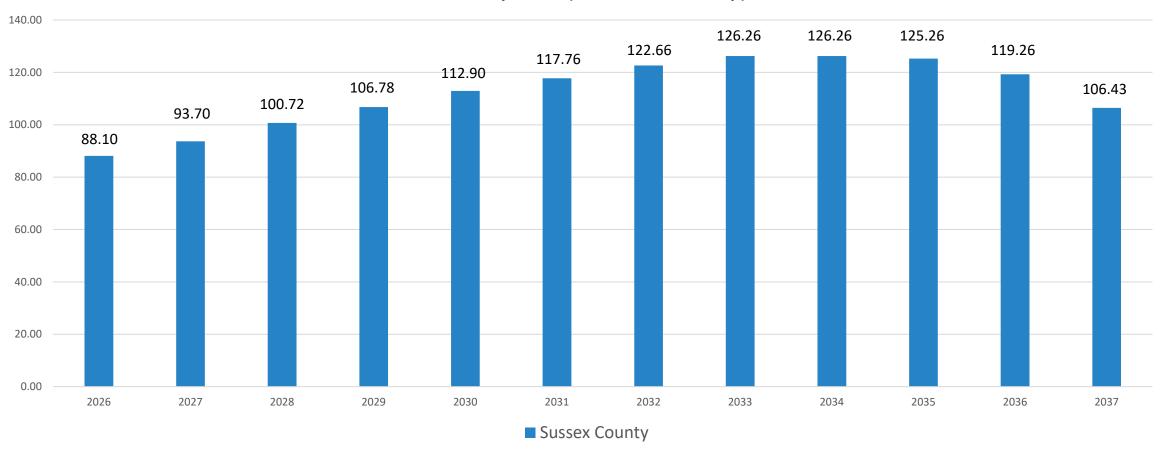


### BPW Residential Customer Impact



### BPW Residential Customer Impact

Monthly Bills (5/8" Inside City)



#### Factors Influencing Our Evaluation

#### Draft Agreement with Sussex County makes sense:









Lowest Long-Term
Costs -

Shared cost of operating

**Specialized Expertise-**

Dedicated staff manage complex treatment and compliance

Infrastructure & Reliability-

Larger system can handle upgrades, emergencies, and backups more efficiently

**Environment Risk and Resiliency-**

Reduce flood and wetland risks

### Draft Agreement Key Terms Summary

Key Terms	Description
Scope of Work	Sussex County will complete capital improvements (including studies, designs, approvals, & construction) to Wolfe Neck facility to upgrade to annual average daily flow of 4.0 mgd and will accept and treat all wastewater discharge from Lewes BPW.
Transfer of Waste Load	Lewes BPW will transfer waste loads under NPDES permit upon approval of EPA and DNREC.
Greenfield Condition	Property is returned to an undeveloped condition, free of all buildings, foundations, footings, utilities, and other above ground and below ground improvements, as well as free of hazardous substances and debris.
Lewes BPW Continuing Responsibilities	BPW will be continue to own, operate and maintain the collection system, setting Lewes BPW customer rates.

### Draft Agreement Key Terms Summary

Key Terms	Description
Lewes BPW flow Capacity purchased	Annual Average daily flow of 0.8 mgd (20% of total flow). Total capital cost of project is estimated at \$200 million. Lewes BPW share is capped at \$40 million.
Funding Sources and Schedule of Payment	Sussex County will secure funding through a municipal bond for the total cost of the project. Lewes BPW will reimburse their portion (20%) begin making payments after approval of municipal bond. In first quarter, Lewes BPW will reimburse Sussex County for costs actually incurred to date, not exceed \$3 million. The balance, including interest, will be paid per the terms of the bond.
Operation, Maintenance, and Replacement Cost-Sharing	Lewes BPW will reimburse Sussex County not to exceed, 25% for the first 5 years and 20% for the OM+R.

### Draft Agreement Key Terms Summary

Key Terms	Description
Sewage Flow Measurement	Magnetic flow meters will be installed at PS 4 & 8 to record flow. Any unmetered flow will be calculated by multiplying the number of EDUs connected to the County Sewer system by 250 gallons per day, per EDU.
Responsibility for Future Upgrades	Lewes BPW responsibility is limited to our proportionate share (20%) of the upgrades that are necessary for permit compliance. Both parties will mutually agree on timing and terms.
Cooperation, Communication and Information Sharing	Lewes BPW President and County Administrator and relevant staff shall meet quarterly. Records will be made available upon request by both parties. The County will provide Lewes BPW copies of daily monitoring reports submitted to DNREC and a monthly data summary concerning operations at Wolfe Neck facility.

#### Next Steps

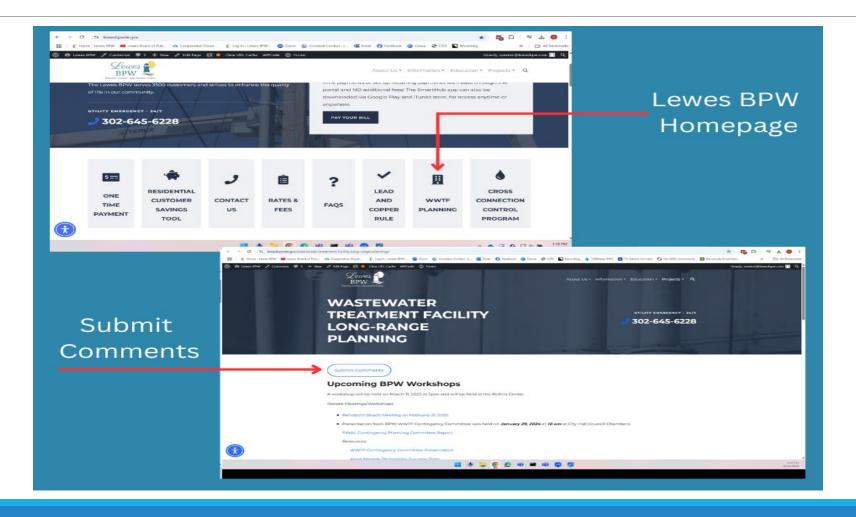
We will receive, review and consider public input from this Workshop and other submitted public comment. We will continue to have this item as a discussion topic and to receive public input at our monthly Board meetings.

Written public comment is encouraged and may be sent through the Lewes BPW website, mailed or dropped off at the BPW office.

The BPW will review and evaluate comments.

The draft agreement will be posted prior to the December 10<sup>th</sup> Board Meeting.

#### **BPW Public Comment Portal**



#### **Public Comments**

# Thank you

Thank you!



### Appendix- Supporting Data & Details

Appendix A- Existing WWTF Hardening

Appendix B- Relocation of WWTF

### Appendix A: Existing WWTF Hardening

The construction cost of this option has increased from an estimate of \$23M to over \$30.5M

Based on inflation and rising costs of materials and construction

While it is intended to protect from projected Sea Level Rise, it will not protect the plant from Coastal storms, which are getting stronger and more frequent

• The approach includes constructing a berm, but access may not always be possible

It would require the BPW to continue to operate the plant

O+M cost is projected to be higher than going with Sussex County

It is technically more challenging since it requires maintaining the operation of the plant while major construction is going on

#### Appendix B: Relocation of Plant

#### Construction Costs in 2023 dollars was estimated at \$114 million

- Actual costs today would be higher due to rising equipment and land prices, new transmission lines and reconfiguration
- Updates to pump stations would significantly add to cost

#### BPW would still be in wastewater treatment business

- O+M costs would be more expensive than a combined effort with Sussex County
- Still have the staffing challenges

We are limited by the appropriate land available in our area